Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
A	10	"hospital-based" is too broad, suggest deleting "legally associated with"  "hospital-based" should include: whether located on the hospital's campus or at a site not on the hospital's campus.	The definition has been amended.	May no longer be necessary  Deferred to discussion of section	
В		Include a definition of operating room.  "Operating room" means a room located in a fully controlled sterile environment specifically designed for the performance of surgical procedures and involving the administration of anesthesia. This would include open-heart surgery and trauma rooms, but not include endoscopy, cystoscopy, C-section and procedure rooms.  "Operating rooms" There are many interpretations of operating rooms. Recommend: "a room, located in a fully controlled sterile environment, specifically designed for the performance of surgical procedures, meeting the minimum requirements	A definition was included in the draft; as a result of comments received it has been amended for clarification.  We have chosen to use the definition found in the AIA Guidelines for Design and Construction of Hospitals and Healthcare Facilities, an impartial resource mandated by the passage of HB2366 and SB1024 (2005), which also responds to other comments received regarding consistency.	Applicability to surgery performed in physician offices  Deferred to discussion of section	

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment  and conditions of the Virginia Code, and involving the administration of anesthesia." The definition should explicitly exclude minor procedure rooms such as gastrointestinal and endoscopy suites.	VDH Analysis	Discussion Points	Outcome
C		"Stereotactic radiosurgery" as radiotherapy meaning more than one session of fractionalization. Radiosurgery is a one-session process.  "Stereotactic radiosurgery:" delete "non-invasive" as it is considered an invasive procedures. Also a cyberknife" does not use an external frame. Also suggest additional review needed as recent technology has made terms less meaningful and confusing when applying standards and criteria.	The definition was amended for clarification.	Whether some ORs currently excluded would be counted under the new definition or vice versa  Deferred to discussion of section	
D		"Stereotactic radiosurgery" insert: one session after "means a"	The definition has been amended for clarification.	Temporarily deferred	
E		230-10: "Hospital-based" should also include any entity, facility or location that qualifies under Medicare to bill under the Medicare provider number of the hospital to which such entity,	We disagree – Medicare is a federal reimbursement program. The intent of the standard is to address the proximity of hospital services, not reimbursement.	Issues relates to remote sites that are part of hospital ERs.	

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
		facility or location is "hospital-based.			
F		"Open heart surgery" should be modified to cover those procedures requiring the use of heart-lung bypass machines and those that require the bypass to be immediately available.	We disagree. Such a requirement is not part of a definition, but of the applicable standards. It stands to reason that providers offering openheart surgery will have the needed and necessary equipment available to conduct the surgery, including bypass pumps.	Deferred to discussion of section	
g		"Open-heart surgery:" suggest also referred to as advanced cardiac surgery, means operations on the valve and septa of the heart, coronary artery bypass procedures, implantation of heart and circulatory assist systems, or any other procedures that would require availability of the heart-lung bypass machine or pump.	We disagree, The proposed definition came from the current SMFP and we believe it is sufficient for the purposes of the proposed SMFP.	Deferred to discussion of section	
1	PART II	Question the necessity to specify a particular class of providers that can apply for PET imaging services	The proposed standard references the same providers as the current SMFP.	Suggestions include: 1. Standardized format for all service specific sections, especially the diagnostic imaging sections 2. Except through regulation CTs	G. Barker asked to provide revised CT/MRI/PET language at next meeting. This will standardize formatting of sections

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item	Section	Comment	VDH Analysis	Discussion	Outcome
No.				Points	
				purchased for sole	
				simulation use	
				3. Seek more reliable	
				tool for determining	
				travel time so that	
				effects of driving	
				conditions can be	
				considered;	
				4. 'Accessibility"	
				sections should	
				address more than	
				just travel time;	
				5. Since technology is	
				better/faster, volume	
				standards should so	
				reflect by being	
				increased;	
				6. Incentives should be	
				created to get newer	
				equipment	
				7. Use of suggested	
				language proposed by	
				VHHA/HSA ad hoc	
				committee (Dec.14);	
				8. Objective formula	
				needed for determining need;	
				*	
				9. New service needs to	

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item	Section	Comment	VDH Analysis	Discussion	Outcome
No.				Points	
				be used to service	
				existing population.	
					_
				Discussion of 'procedures'	Consensus to use
				vs 'scans'	'procedures' rather than
					'scans,' appropriate
					definition will be sought
2		Suggest allowing the incorporation of	The applicable standards have		Consensus that use of
		integral imaging technologies [i.e.,	been amended for clarification.		integral technologies is
		CT & PET] in comprehensive cancer			not exclusive to
		centers.			comprehensive cancer
					centers
3		Suggest defining supervision as	The SMFP is not the correct tool	Amend the standard to	Consensus with the
		CT/MRI & PET: suggest <u>Unless the</u>	for establishing such criteria.	read, "under the direction	amendment
		imaging unit is located in a hospital,	Such criteria can only be	or supervision of a	
		the unit should be under the supervision of a board certified	established through licensing programs. However, we have	physician qualified to	
		radiologist. Direct and on-site	addressed staffing as	provide that service."	
		supervision by a physician shall be	appropriate within the scope of		
		required during examinations utilizing	the SMFP.		
		parental contrast administration.			
4		Many analysts believe that the	That is a prohibited practice, see		Consensus
		increased utilization of CT/MRI and	Chapter 24.1 (§ 54.1-2410 et		
		PET is driven by non-radiologist	seq.) of Title 54.1 of the Code of		
		physicians, with an ownership	Virginia, and should be reported		
		interest in imaging equipment who	to the Board of Medicine of the		
		can refer their own patients for	Department of Health		
E		imaging examinations.	Professions.		Conconcue
5		Suggest that imaging facilities be	We do not believe the SMFP is		Consensus

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
		accredited by the American College of Radiology or an equivalent agency.	the correct tool for establishing such criteria.		
6		Suggest that the SMFP actually reflect appropriate volume changes in the use of technology for CT, MRI, lithrotripsy and other equipment types.	The applicable standards have been amended as needed.	Temporarily deferred	
7		Increase the volume to reflect changes in technology, suggest 4,500 for CT and 4,000 MRI scans	The section has been amended to increase the volume standard.	Temporarily deferred	
8		[120] [and 170]: Suggest physicians with documented formal training in the production and interpretation of cross-sectional CT [MRI] images rather than" broad certified diagnostic radiologists"	We disagree and believe we have addressed staffing as appropriate within the scope of the SMFP.	Amend the standard to read, "under the direction or supervision of a physician qualified to provide that service."	Consensus with the amendment
9		Articles 1 thru 5: Suggest leaving the MRI threshold at 4,000 or increase to 5,00 and raise the CT volume to 6,000.	The sections have been amended.	Temporarily deferred	
10		Suggest the CT and MRI are not a purely diagnostic modality, recommend CT simulation be excluded from the COPN application process.	Currently the Code of Virginia does not make exceptions for CT simulation. To exclude CT simulation from the COPN application process would require legislative action.	Suggestion allowing CT for simulation become an exempted category under § 32.1-102.2	Consensus
11		Please clarify whether PET/CT machines are embedded in the PET criteria.	The definition has been amended for clarification.		Consensus with amended language

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
12		Concerned about the lack of accessibility standards and the low numerical volume standards for services such as CT, MRI and Lithotripsy. Suggest inserting per machine	The "deletion" of the accessibility sections for CT and MRI were unintended errors; the error has been corrected. The volume standards for CT, MRI and Lithotripsy have been amended to include the suggested "per machine."	Temporarily deferred	
13		[100].A.2: suggest deleting	The subsection was deleted.		Consensus
14		Diagnostic imaging: Raise the CT standard to 6,000 scans/year. Raise the MRI standard to 4,500 scans/ year, with exceptions for rural areas. Changing the [PET] standard is not necessary.	The diagnostic imaging section was amended as appropriate.	Temporarily deferred	
15		[190]: suggest moving under [emerging technologies] as no FDA approval has been granted, nor have CMS codes for MSI been approved.	We disagree. The proposed section on emerging technologies has been deleted.	Suggest that 'academic medical center' read 'tertiary center'	Consensus with amendment
16		Staffing for all diagnostic imaging: Suggest reinserting the current standards; the proposal eliminates the requirement of sub-specialization that could result in the proliferation of resources.	We disagree for the reasons previously stated.	Amend the standard to read, "under the direction or supervision of a physician qualified to provide that service."	Consensus with amendment
17		[220]: a) Request clarification of how standard applies to mobile PET. b) Will there be specific criteria applied to PET/CT or continue to be embedded in the PET criteria? C)	a) The applicant of either fixed or mobile services must demonstrate that additional scanners (either fixed or mobile) do not reduce utilization of fixed	Suggest section cross reference 230-60 prorating mobile services	Consensus

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item	Section	Comment	VDH Analysis	Discussion	Outcome
No.	PART III	Suggest CT procedures performed during PET/CT downtime be reflected as part of the CT utilization, not the PET/CT utilization.  Radiation therapy: Formula should	machines. b) PET/CT has been clarified in 12 VAC 5-230-10. c) We agree. We disagree, believing the	Points	Consensus
		reflect regional patterns, which vary considerably.	formula does recognize and allow for regional differences.		
19		[280]C: Suggest removing the special allowance for general hospitals, i.e., do not specify a required setting for radiation services. In addition, the 60-minute drive time one way is somewhat arbitrary and may be difficult for patients needing repeated access to services.	The subsection appears to have been taken out of context, resulting in some confusion. It is not intended that patients should have to travel 60 minutes for treatment, but that treatment services should be <i>no more</i> than 60 minutes away. Such a standard serves to ensure opportunities for more than one radiation therapy service within a planning district.	Suggest the travel times be determined using another method than MapQuest, which does not take into account traffic patterns  Suggest establishment of a separate preference for 'essential community provider'	
20		[280]: Lowering the volume standard is a constructive change from the existing plan.  The volume decrease from 9,000 to 8,000 is appropriate; this [section] should be reviewed carefully in view of the emergence IMRT and IGRT.	Thank you		Consensus
21		[270]: Suggest amending to include 95% of rural and and be available	We disagree, geographic areas are considered as required by §		Consensus

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
		within 30 minutes driving time one way, under normal conditions, for 95% of the urban and suburban population of the planning district.	32.1-102.3 of the Code of Virginia.		
22		Recommend the state convene a panel of experts to develop consensus recommendations for [radiation therapy]	We disagree. The SMFP's advisory committee was comprised of experienced individuals with access to expert consensus. Expert consensus was also obtainable through the exposure draft process, in addition to the 60-day comment period. VDH is confident that ample and sufficient opportunity has been provide for expert consensus.		Consensus
23		290.B: the reduction in population from 150,000 to 75,000 is inappropriate and could result in the proliferation of low usage, poorly staffed facilities. Additionally, the current statement regarding decommissioning of replaced units should be retained.	The subsection was amended to reflect a population of 150,000, as suggested.		Consensus
24		Stereotactic radiosurgery: suggest that additional review and consideration is needed in the definition and use of these terms	We disagree. However, the definition has been amended to provide clarification.		
25		The definitions of radiosurgery and radiotherapy determines whether an	This was clarified in the definition.		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item	Section	Comment	VDH Analysis	Discussion	Outcome
No.		applicant requests fall in this section		Points	
		or radiation therapy.			
26		[280] C: Suggest removing the special allowance for general hospitals, i.e., do not specify a required setting for radiation services. In addition, the 60-minute drive time one way is somewhat arbitrary and may be difficult for patients needing repeated access to services.	The subsection appears to have been taken out of context, resulting in some confusion. It is not intended that patients should have to travel 60 minutes for treatment, but that treatment services should be <i>no more</i> than 60 minutes away. Such a standard serves to ensure opportunities for more than one radiation therapy service within a planning district.		
27		Change the formula for projecting radiation therapy use on rates per population.	The formula already <i>is</i> based on use rate per population.		
28	PART IV.	[350]: Suggest inserting subject to the provision of 12 VAC 5-230-80 at the beginning of the section. Also suggest: A.1: Delete A.2: Delete after "500 diagnostic equivalent procedures"  B: Delete after "350 diagnostic equivalent procedures"  C: Delete after "400 diagnostic equivalent procedures"	We agree to include the reference to 12 VAC 5-230-80, but disagree with the remaining suggestions. An important part of the process is to assure that new services do not negatively impact existing services. As part of the process, applicants must prove that their new service is responding to an increased need within a community or locality. To do otherwise would simply be a sanction to lure		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
		D: Delete after "400 diagnostic equivalent procedures"	patients away from established providers. VDH cannot support such a principle.		
29		[350]:include a formula for calculating diagnostic equivalent procedures (DEP), e.g., diagnostic is 1DEP, therapeutic is 2 DEPs, same session is 3 DEPs, pediatric is 2 DEPs	We agree and have included the suggestion as a definition in section 12 VAC 5-230-10.		
30		[350] E & G: The intent of these is apparent, but the language is confusing, need to clarify	The intent of the subsections has been clarified.		
		Emergency availability of open-heart surgery has been eliminated and needs to be retained. It is considered a significant safety issue.	The section has been amended to include emergency availability.		
31		[340]: suggest amending to include rural and and be available within 30 minutes driving time one way, under normal conditions, for 95% of the urban and suburban populations of the planning district	We disagree, geographic areas are considered as required by § 32.1-102.3 of the Code of Virginia.		
32		[350]D: suggest amending as follows: Proposals for the expansion of an existing cardiac catheterization service shall not be approved unless all of the existing cardiac catheretization laboratories operated by that service have performed	The subsection has been amended for clarification.		
33		Add subsection [G]: Non-emergent	The suggested language has		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
		interventional cardiology services should only be provided at hospitals having open heart surgery services available.	been added.		
34		Cardiac Services: Recommend convening an expert panel to develop consensus recommendations on cardiac catheterization services.	We disagree. The SMFP advisory committee was comprised of experienced individuals with access to expert consensus. Expert consensus was also obtainable through the exposure draft process, in addition to the 60-day comment period. VDH is confident that ample and sufficient opportunity has been provide for expert consensus.		
35		[350]: Recommend defining "diagnostic equivalent catheterization procedures"	A definition has been provided in 12 VAC 5-230-10.		
36		[350]D: For consistency, recommend: Proposals for the expansion of cardiac catheterization services by existing providers shall not be approved unless	The subsection has been amended as suggested.		
37		[350]F.2: Suggest adding without reducing the utilization of existing pediatric cardiac catheterization laboratories in the Commonwealth below 100 pediatric catheterization	The subsection has been amended accordingly.		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
		procedures.			
38		Cardiac qualifications are not specific regarding interventional cardiology or participants in interventional procedures.	The sections have been amended as appropriate.		
39		Cardiac Catheterization: Need to develop plans/exceptions protocols for both primary and elective angioplasty. A number of successful state models are available as examples, i.e., NJ, NY, MD. Need to include practitioner minimum volume standards.	Without further explanation of the expressed need for the suggested protocols here in Virginia, we cannot respond to the comment. The section does include minimum volume standards.		
40		[370]: Appears to allow at least one open-heart surgery program in each planning district. This would be an unwise policy as some planning districts can be served by programs in nearby planning districts.	The proposed standard appears to have been read out of context.		
41		[370]: Suggest striking the reference to planning district. Given that the number of open- heart surgeries is declining [in Virginia], the [SMFP] should not be relaxed.	The logic of the comment appears flawed. There are any number of reasons why openheart surgeries may be declining. However, none to our knowledge are a result of decisions resulting from the COPN process. Accessibility is a core quality value of the COPN program; therefore, we think it prudent to allow for		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
			availability of these surgeries as proposed, should there be a need.		
42		[380] B: suggest moving "to less than 400 procedures per room" to after "service location"	The subsection was amended as suggested.		
		C.1 and C.2: Suggest drive time be 1 hour, not 2	The subsection was amended.		
43		[380]A.3: Suggest adding per room after "400 open heart procedures" making this subsection consistent with subsections A.2 and B.	The subsection has been amended as suggested.		
44		Surgical back-up needed for facilities performing interventions without inhouse cardiac surgery. Recent articles in JAMA noted an increased risk to patients undergoing interventions in such facilities.	The section has been amended as appropriate.		
45	PART V.	410: Radically reducing surgical occupancy from 85% to 70 % would result in an immediate increase of more than 20% in the number of beds needed	The occupancy rate was not reduced to 70%, but 80%. We disagree that this reduction will cause the dramatic increase projected by the comment.		
46		[410]: Suggest adding However, existing surgical services may be expanded when all of the applicant's existing general purpose operating rooms have experienced an average of at least 1,600 service hours per	Such expansion needs can be requested under the new section 12 VAC 5-230-70 [Institutional need].		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
INO.		operating room for the relevant reporting period.		Folits	
47		[410]: Clarify the formula so that only general purpose operating rooms visits and hours are used, i.e., exclude open heart surgery	The formula description has been amended, where applicable.		
48		[410]: Since operating rooms for trauma services, open-heart procedures, and caesarian sections have been deleted from the inventory; statistics will have to be revised. Open heart and trauma s/be recognized only in facilities that have approved and designated open heart and trauma programs.	The section has been amended for clarification.		
49		Consider extending the need threshold to 10 years in line with the recent decision by the Commissioner.	We disagree; the Commissioner's decision is pertinent to a particular project only and should not be considered a "set aside," but assurance that the proposed project, should it succeed, appropriately meets its projected goals. After four years, that project is still in litigation making the decision to require a 10-year planning horizon prudent. However, that case cannot be considered routine and should not be taken as precedence for		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
			future proposals. We believe a 5-year planning horizon is more realistic for determining actual need.		
50		In light of 230-[70], is this section applicable if the applicant can show institutional need?	Yes, as the applicant would be using this section to show a need.		
51	PART VI.	[430]: Seek to extend the 5-year planning horizon to 10 years, which would require meeting a threshold that justifies expansion and allow the size of expansion to be based on longer-term projected use.	We disagree; believing a 5-year planning horizon more realistic for determining actual need.		
52		Skewed computation of need for inpatient beds because of overbroad definition that includes categories of beds nor previously considered inpatient beds for purposes of determining future need.	We disagree. We did update the terminology of the bed types listed in the definition, but the definition was not broadened as a result.		
53		[430]: Suggest adding except in cases where (i) such relocation can be shown to be a public benefit based on particular conduct or practices of the existing hospital provider, or (ii) it can be clearly demonstrated that the proposed relocation will not materially harm the existing hospital provider, or (iii) the new location is within a thirty minute	We disagree. The purpose of COPN is not to guarantee the "franchise" of any one provider group as appears to be suggested.		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item	Section	Comment	VDH Analysis	Discussion	Outcome
No.				Points	
		drive of the existing beds proposed to be relocated.			
54		[430]B: Add the relocation results in improved distribution of existing resources to meet community needs.	We agree and have amended the subsection accordingly.		
		Suggest lengthening the planning horizon to 10 years.	We agree and have amended the section accordingly.		
		G: delete	We disagree, but have clarified the intent of the subsection		
55		[430]The calculation of inpatient days and discharges should include observation patients, when such patients occupy licensed beds.	The definition of "inpatient beds" already includes "observation beds equipped and staffed for overnight use"		
56		Acute Care Beds: Recommend minimum planning district occupancy level of 80% to add beds	The Commissioner set aside the current occupancy criterion; reducing the rate to 70% addresses the "set aside" as instructed by that decision and required by law, § 32.1-102.3.		
57		Long term acute care hospital: No need to reduce regional occupancy levels, 85% is readily achievable in LTAC beds. Current occupancy levels have worked well. No basis for reduced occupancy levels presented. Would permit unwarranted excess capacity and facilities to be develop, especially in urban areas.	The occupancy rate in the section is not exclusive to LTAC beds, nor is it related to LTAC beds. Rather, it is a recommendation of the advisory committee reflecting the inconsistencies in taking patient census for the purpose of applying for needed beds. To		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item	Section	Comment	VDH Analysis	Discussion	Outcome
No.		Recommend keeping 85% occupancy standard.	address the overall issue of census taking, the committee determined that taking a census at midnight appropriate for obtaining a true measure, the rate was lowered as an adjustment to, and in recognition of, the busier daytime census experienced by an inpatient facility.	Points	
58		[430]: There is no provision for retention of beds due to surge capacity requirements on homeland security  G: is inconsistent with other parts of	Surge capacity is addressed through the hospital licensure standards.  The subsection was amended		
		the draft.  Conversion of beds within the medical-surgical category should be addressed, i.e., if less that the threshold cost (\$5 million), no COPN is required to convert acute care beds to categories.	for clarity.  Such a standard in the SMFP is not necessary as hospitals can designate beds as needed to suit the needs of their patients.		
59		[430]A and B: Recommend combining general medical/ surgical, pediatric, "step-down" or " intermediate care," and intensive care beds and a single occupancy standard of 80% as the threshold for	The definition of "inpatient beds" includes the bed categories listed. The occupancy rate standard has been set aside by Commissioner decision.		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
		adding new inpatient beds.		2 3 3 3 3 3	
		E & F: Recommend 80% threshold for adding new beds.	We disagree and lowered the occupancy to 70%.		
		Since VEC data shows lower population than actual experience, suggest allowing substitution of local data, if it results in substantially larger need calculation.	The Commissioner has designated use of VEC data. If VEC data is not accurate, the commenter should contact VEC.		
60		[430]D.1: Suggest adding: However, the medical/surgical and pediatric bed capacity of a hospital or the ICU bed capacity of a hospital, may be allowed to increase when existing beds in those categories have experienced respectively and average of 80% and 65% occupancy for the relevant reporting period and when no beds exist at the hospital or at any other hospital within the same hospital system in the planning district which can be converted to, or relocated to, the hospital that is in need of such expansion.	The section has been amended.		
		[430]G: Suggest deleting or change to read "less than <u>80%</u> average annual occupancy" so it is consistent with 12 VAC 5-20-450.E.2.b	The subsection has been amended.		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item	Section	Comment	VDH Analysis	Discussion	Outcome
No.				Points	
61		[430]: Appears to be an inconsistency in subsection A2 and 3 and E2b.	The inconsistency has been addressed.		
62	PART VII.	Section [450] A is absolutely unworkable. Suggest removing (iii) from A and reestablish section B as it was in the previous draft.	Subsection A and B have been amended as suggested.		
63		Suggest amending [450] B to include: This presumption of no need for additional beds will extend for no longer than three years from the date of issuance of the certificate of public need for the unconstructed beds.	The section has been amended as authorized by law, which does allow extension of the standard 3-year period for construction.		
64		Nursing homes and nursing home beds: The CCRC bed ratio limitation is needed. Calculation of bed need under the RFA process should be based in regional use rates trends rather than the current fixed-point historical use rate.	The bed ratio for CCRCs is prescribed in law and the sections were amended accordingly. Changes can only be made legislatively. The RFA bed need calculation is beyond the scope of this project.		
65		Eliminate the 2-year delay following opening of nursing home beds when the occupancy rate, including approved beds, was 93 percent for the most recent 2 years.	We disagree, believing there is sufficient flexibility in the RFA process to address bed needs that arise.		
66		[450]C and E: If this applies to CCRC's, it could significantly diminish the ability of rapidly developing CCRC's to meet the life-care obligation to their residents. Suggest	There seems to be some confusion by the CCRC community regarding the applicability of these subsections. These standards		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
		adding: Only [subsection] F in 12VAC5-230-470 applies to development of new nursing facilities or the expansion of existing facilities at [CCRCs].	address freestanding facilities, not the nursing facility component of CCRC's.		
67		[450]F1: Oppose as it's in direct conflict with § 32.1-102.3:2 D and E to reduce nursing facilities bed capacity from 20% to 10%. This prevents CCRCs from meeting their contractual obligations resulting in unmet resident nursing care needs.	The text of the standard has been amended to conform to the law.		
68		[450]F.4: Incorrectly implies that a CCRC would require a resident to leave a facility based the resident's financial status. Suggest deleting "and that, in the event such resident becomes a Medicaid recipient and is eligible for nursing facility placement, the resident will not be eligible for placement in the CCRC's nursing facility unit."	The entire subsection has been amended to conform to the law.		
69		[450]G: the current capital cost reimbursement mythology utilized by [DMAS] should apply to CCRCs that are precluded from Medicaid. Since CCRCs do not participate in Medicaid, there is no public interest in limiting the amount of capital	We disagree – to do so would in general lower the area wide nursing facility occupancy of most PDs and make it even harder to qualify a PD for an RFA to develop additional beds.		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item	Section	Comment	VDH Analysis	Discussion	Outcome
No.				Points	
		invested in their nursing facilities. Suggest solution as proposed above.			
70		[450]B: This restriction will prevent state planners from addressing a fast-growing area's nursing bed need. Suggest the prohibition last for only 3 years after approval of new beds and that the occupancy of a newly licensed facility not count for the first full year of operation in computing the NF bed occupancy.	We disagree – the COPN law allows for extensions beyond the initial 3-year "construction" or "start-up" period. We also believe the RFA process is sufficiently flexible to address "fast growing" needs.		
71	PART VIII.	Part VIII: Suggest distinguishing between renal and orthopedic lithrotripsy. It is unclear if approved provider of renal lithrotripsy will be permitted to add orthopedic lithrotripsy without COPN.	While we believe the proposed definition does distinguish between renal and orthopedic, the definition has been clarified.		
72		Lithotripsy services: the standards should distinguish between renal and orthopedic lithotripsy.	While we believe the standards are clear, further clarification has been provided.		
73		Use the lithotripsy section previously proposed.	To adopt this comment would disregard other comments received during the public comment periods. We do agree with that.		
74		[470]: suggest adding subsection <u>E.</u> <u>Proposed orthopaedic lithrotripsy</u> <u>services may be located at the offices</u> <u>of physicians and podiatrists, and a</u> <u>new service may be approved of the</u>	Subsection E has been added.		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item	Section	Comment	VDH Analysis	Discussion	Outcome
No.		applicant can demonstrate that it can reasonably be expected that the proposed new service would have a volume of at least 100 orthopaedic lithrotripsy patients annually.		Points	
75	PART IX.	Organ Transplant program: Support as proposed, except change the pancreas transplant standard to require that the procedures occur in a program that meets the kidney transplant standard of 30 cases per year (based on Medicare program policy).	The subsection has been amended.		
76		[500]A: Suggest changing transplant services to reflect Medicare and national trends, i.e.:  Heart s/be 12, not 17 Heart/lung no minimum, but require an active heart program  Lung s/be 10, not 12  Liver s/be 12, not 21  Pancreas or pancreas/kidney no minimum, but an active kidney program	We disagree; the proposed standards meet the recommendations of UNOS. Medicare is a federal reimbursement program. The intent of the standard is to address service proficiency and patient survival rates, not reimbursement. However, we have amended the section to reference the federal "Organ Procurement and Transplantation Network" or OPTN.		
		Pt survival for heart/lung s/be			

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
INU.		increased to 70%		Tomis	
77		[500]A: Suggest 12 pancreas or kidney/pancreas transplants be deleted and add: Any proposed pancreas transplant program must be part of a kidney transplant program that has achieved at least the SMFP's minimum volume standard for kidney transplants as well as the minimum transplant survival rates stated in 12 VAC 5-230-520.C	The subsection has been amended as suggested.		
78	PART XI.	[560]: Change "planning region" to planning district.	The section has been amended.		
79		Section 570: There is no utilization for rehab beds90 has been crossed out	The "deletion" was in error and has been corrected.		
80		570: Change the occupancy rate for metropolitan areas from 90% to 85%	Without further explanation as to why a further reduction to 85% is requested, we cannot respond. We have recognized a lower percentage for rural areas.		
81	PART XII.	[600]: Suggest some clarification under "needs" section should be included to facilitate in-state placement of children and adolescents.	Response from DMHMRSAS: Although state agencies have complained that there is a shortage of children and adolescent (C&A) beds, we have no information to substantiate the complaint. To address this issue the 2002		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item	Section	Comment	VDH Analysis	Discussion	Outcome
No.				Points	
			General Assembly passed		
			legislation requesting that the		
			DMHMRSAS track and report		
			on the number of available beds		
			and staffed beds in the system		
			to serve children. The		
			Legislation required that all		
			Community Policy and		
			Management Teams (CPMTs)		
			and each operating community		
			services board (CSB),		
			administrative policy board, local		
			government departments with a		
			policy-advisory board, or		
			behavioral health authority		
			report to the Department		
			instances of a child or		
			adolescent for whom admission		
			to an acute care psychiatric		
			hospital or residential treatment		
			facility was sought but was		
			unable to be obtained by the		
			reporting entities as well as the		
			reasons these admissions were		
			denied. The legislation also		
			requested the Department to		
			identify and track requests for		
			acute psychiatric beds and		
			acute residential treatment		
			facilities on a quarterly bases.		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
			We have no data to support that there is a shortage of C& A beds based on the data that we have been collecting.		
82		Suggest thought be given to separating geriatric psychiatric services from general psychiatric services. Geriatric involves significantly different patient care parameters.	Response from DMHMRSAS: We agree that the geriatric population may require specialized care that is not provided in general acute psychiatric facilities. We have provided language to give special consideration to projects that involve the addition of dedicated beds for geriatric patients.		
83		Psychiatric Facilities: No need to reduce regional occupancy levels substantially. The purpose of the change is unclear. Perhaps it is assumed that a lower occupancy standard will make it more likely that needed psychiatric beds will be developed. Occupancy levels of determining need should be no lower than 80%	The changes to Part XII- Mental Health Services were requested by the Department of Mental Health, Mental Retardation, and Substance Abuse Services.		
84	PART XIII.	[670]: Oppose the deletion of the requirements of current 12 VAC 5-250-80.B and 90.B through D relating to specialty and subspecialty	Part XIII has been amended as suggested.		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
		neonatal special care.  Specialty level or subspecialty level			
		nurseries should be within 90 minutes drive time one way; limit the 45 minute drive time to intermediate level service			
		[670]A: Average annual occupancy should be 85% for specialty and subspecialty level nurseries.			
		[670]B: Specialty and subspecialty beds should contain a minimum of 15 [infant] stations.			
		In addition, there should be no more than 4 bassinets per 1,000 live births for specialty or subspecialty services in each planning region, and current			
		services should not be negatively impacted by any new services.			
85		670:A drive time of 30 /45 minutes may be appropriate for intermediate level perinatal services, but not for specialty or subspecialty levels	We agree and have changed the standard accordingly.		
86		670: does not distinguish between intermediate level newborn services and specialty and subspecialty levels, this presents a significant problem.	We agree and have changed the section as suggested.		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item	Section	Comment	VDH Analysis	Discussion	Outcome
No.				Points	
87		Suggest reducing the minimum volume of deliveries for new services	The subsection was set aside by Commissioner decision.		
88		There is no discussion of high-risk patients and transfer agreements with regional NICU units. Safety and quality have apparently been disregarded in terms of plans and protocols.	We can assure the commenter that safety and quality of services are paramount to VDH. However, transfer agreements are addressed in the hospital licensure regulations, which is the proper venue.		
89		Part XIII: there is no occupancy standard to guide projection of needed obstetrical beds.	The sections in Part XIII related to neonatal services have been amended.		
90		Recommend getting expert consensus on minimum standard of deliveries from a quality and efficiency perspective.	We disagree, the SMFP's advisory committee, was comprised of experienced individuals with access to expert consensus. Expert consensus was also obtainable through the exposure draft process, in addition to the 60-day comment period required by the APA. VDH is confident ample and sufficient opportunity has been provided for expert consensus.		
91		[640]: Suggest driving time be 60 minutes for rural areas	We disagree. Given that there is a shortage of obstetric services and beds in Virginia as stated in the Governor's Task Force Report, and that obstetric		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
			services are closing, our goal is to facilitate access to needed services. We believe the proposed standards assist in that goal.		
92		Perinatal services: Suggest the addition of occupancy standards for obstetrical beds	We agree and have made appropriate amendments.		
		[650]: Suggest the driving time be consistent with neonatal services at 45 minutes.	We disagree. Given that there is a shortage of obstetric services and beds in Virginia as stated in the Governor's Task Force Report, and that obstetric services are closing, our goal is to facilitate access to needed services. We believe the proposed standards assist in that goal.		
		Neonatal services: Suggest retaining the current neonatal sections including the definition of "regional neonatal services." Refer to the State Perinatal Plan, which is consistent with the perinatal regionalization scheme of the AAP and ACOG. The regional plan is critical for maintaining quality and should be preserved.	Developed in 1988, the State Perinatal Plan was never adopted by the Board of Health. Therefore, to utilize that plan as part of this project is not appropriate.		
93		NICU definitions should be consistent	Such change must be		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
		with AAP definitions outlining the appropriate level of care provided at the NICU level.	accomplished through the hospital licensure regulation since the SMFP references that regulation.		
94		Suggest the inclusion of requirements regarding high-risk patients and transfer agreements with regional NICU units.	We disagree, these are hospital licensure issues.		
95		Suggest the standards be reviewed with the recommendations of the Governor's Working Group on rural Obstetrical Care to ensure consistency.	The suggestion is duly noted and has been accommodated.		
96		Neonatal Special Care Services: Neonatal special care services are volume sensitive of quality and financial viability. The perinatal services subcommittee recommended keeping the 85% occupant standard. There is no reference to travel times in rural areas.	The subsection on neonatal services has been amended.		
97		Obstetrical Services/Beds: No need to change regional standard. Recommend retaining existing planning standards. A bed standard [for rural areas] is needed and should be based on occupancy levels.	Given that there is a shortage of obstetric services and beds in Virginia, as stated in the Governor's Task Force Report, the intent of this statement is unclear. As stated previously, a		

Center for Quality Health Care Services and Consumer Protection

# **Comments Received on the Proposed State Medical Facilities Plan**

Item No.	Section	Comment	VDH Analysis	Discussion Points	Outcome
			goal of the revision project has been to provide access to needed services. Holding to previous regional standards when facilities are closing is counterproductive. Geographic areas are considered as required by § 32.1-102.3 of the Code of Virginia.		
98		The occupancy calculation for obstetric beds should be based on probability of demand exceeding supply, but have the calculation apply to each facility rather than planning district.	We disagree, believing the proposed section is a better response to the results of the Governor's Task Force on Obstetric Care. In addition, this decision also addresses a separate comment regarding the Governor's Task Force.		
99		Consider minimum size of obstetric units in metropolitan areas but apply to levels of use reached or maintained by affected units rather than indicating there could be no negative effect.	We disagree believing the proposed section is a better response to the results of the Governor's Task Force on Obstetric Care.		